

Message Text

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DRAFTED BY L/UNA:AKRECZKO:IO/UNESCORFORSTER;IO/GDALLEY:OM
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-----058489 200445Z /66
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FM SECSTATE WASHDC
TO AMEMBASSY PARIS NIACT IMMEDIATE
AMEMBASSY TEL AVIV NIACT IMMEDIATE

C O N F I D E N T I A L STATE 070808

NESCO

E.O. 11652: GDS

TAGS: AORG, OCON, UNESCO

SUBJECT:UNESCO MEETING ON DRAFT DECLARATION ON RACE AND
RACIAL PREJUDICE, ARCH 13-20- -
REF: (A) PARIS 09455 REPEATED TEL AVIV NIACT IMMEDIATE;
(B) SURENA-DALLEY TELECON

1. DEPT. APPRECIATES RECEIPT FROM USDEL OF PREAMBLE (REF-
TEL A) OF DECLARATION ON RACE AND RACIAL PREJUDICE AND INFO
CONVEYED TELEPHONICALLY (REF B) RE OPERATIVE PORTION.
 2. BRACKETED LANGUAGE PREAMBLE IN PARA 10 (TAKING INTO AC-
COUNT FURTHER THE RESOLUTIONS ADOPTED BY THE UNITED NATIONS
AND BY UNESCO CONCERNING APARTHEID, RACIAL DISCRIMINATION
AND ALL FORMS OF RACISM) IS TOTALLY UNACCEPTABLE TO U.S.
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IF ARABS DO NOT WITHDRAW BRACKETED LANGUAGE, USDEL SHOULD
ENSURE THAT VOTE IS TAKEN ON PARA AND VOTE NO ON PARA.

3. IF PARA IS ADOPTED,USDEL SHOULD IMMEDIATELY AFTER
ADOPTION TAKE FLOOR, MAKE STATEMENT (BELOW) AND THEN LEAVE
THE CONFERENCE. STATEMENT FOLLOWS:

A. "WE HAVE CONSISTENTLY STATED, BOTH BEFORE AND DURING THE CONFERENCE, THAT WE WOULD NOT ACCEPT ANY DIRECT OR INDIRECT REFERENCE TO UN GENERAL ASSEMBLY RESOLUTION 3379

WHICH EQUATED ZIONISM WITH RACISM. SINCE THIS INFAMOUS RESOLUTION WAS ADOPTED, IT HAS BEEN U.S. POLICY NOT TO PARTICIPATE IN THE ACTIVITIES OF THE DECADE AGAINST RACISM. THUS IT TOOK A DECISION AT THE HIGHEST LEVELS OF THE U.S. GOVERNMENT TO EVEN PERMIT OUR PARTICIPATION IN THE CONFERENCE. WE MADE THE DECISION TO PARTICIPATE IN THE CONFERENCE BECAUSE UNESCO'S WORK ON THE DECLARATION ON RACE PRECEDED THE CREATION OF THE DECADE AT THE 28TH GENERAL ASSEMBLY, BECAUSE WE RECEIVED STRONG ASSURANCES THAT THE CONFERENCE WOULD NOT RESULT IN A REFERENCE, EITHER DIRECT OR INDIRECT, TO RESOLUTION 3379 AND BECAUSE WE ARE COMMITTED TO THE ACHIEVEMENT OF A MEANINGFUL AND EFFECTIVE DECLARATION ON RACE. WE HAVE WORKED WITH ALL OF YOU FOR THE LAST WEEK TO ACHIEVE A STRONG DECLARATION, AND EXCEPT FOR MINOR RESERVATIONS TO SOME OF THE LANGUAGE ADOPTED, WE FEEL WE HAVE ACHIEVED OUR GOAL.

B. "THUS WE TRULY REGRET THE ADOPTION OF THE LANGUAGE REFERRING INDIRECTLY TO RESOLUTION 3379, FOR EVERY DELEGATION WHICH VOTED ON THIS ISSUE WAS WELL AWARE OF WHAT WAS INVOLVED, AND THE MAJORITY HAS EVIDENTLY DECIDED TO SACRIFICE THE SUPPORT OF THE U.S. FOR THIS IMPORTANT DE-

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CLARATION FOR THE SAKE OF A RESOLUTION THAT IS IRRELEVANT AND DESTRUCTIVE TO OUR PURPOSE. GIVEN THIS ACTION, WE HAVE NO ALTERNATIVE BUT TO TERMINATE OUR PARTICIPATION IN THE CONFERENCE."

4. IF PARA IS DELETED, USDEL CAN JOIN CONSENSUS ON ENTIRE DECLARATION AFTER CONSENSUS ADOPTION. USDEL SHOULD MAKE STATEMENT WHICH IN ADDITION TO EXPRESSING APPRECIATION FOR THE USEFUL EFFORTS OF CONFERENCE TO ACHIEVE CONSENSUS, SHOULD STATE U.S. RESERVATIONS ON FOLLOWING THREE ISSUES.

5. WITH RESPECT TO PREAMBULAR PARA 5 WHICH "CONFIRM(S) DETERMINATION TO PROMOTE THE IMPLEMENTATION OF ... THE DECLARATION ON THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER," USDEL SHOULD MAKE FOLLOWING STATEMENT:

"THE UNITED STATES HAS INDICATED ITS WILLINGNESS TO SUPPORT A NEW INTERNATIONAL ECONOMIC ORDER WHERE THAT PHRASE REFERS TO THE EVOLUTIONARY DEVELOPMENT OF A NEW AND MORE EQUITABLE ECONOMIC ORDER. HOWEVER, THE UNITED STATES HAS EXPRESSED SERIOUS RESERVATIONS TO THE DECLARATION ON THE ESTABLISHMENT OF A NEW INTERNATIONAL ECONOMIC ORDER,

WHICH WAS ADOPTED AT THE SIXTH SPECIAL SESSION OF THE UNGA, AND OUR JOINING IN THE CONSENSUS ADOPTION OF THIS RESOLUTION SHOULD NOT BE INTERPRETED AS ANY WEAKENING OF THOSE RESERVATIONS."

6. WITH RESPECT TO PREAMBULAR PARA 11, WHICH REAFFIRMS DESIRE TO PLAY A VIGOROUS AND CONSTRUCTIVE PART IN THE IMPLEMENTATION OF THE PROGRAM OF THE DECADE FOR ACTION TO COMBAT RACISM AND RACIAL DISCRIMINATION, AS DEFINED BY UNGA AT ITS 28TH SESSION, USDEL SHOULD MAKE FOLLOWING STATEMENT:

"THE UNITED STATES SUPPORTED UNGA RESOLUTION 3057 (XXVIII) ON THE DECADE FOR ACTION TO COMBAT RACISM AND RACIAL DIS-

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CRIMINATION AND WE CONTINUE TO SUPPORT THE GOALS OF THE DECADE, AS THEY WERE DEFINED AT THAT TIME. HOWEVER, THE UNITED STATES WAS FORCED TO ADOPT A POLICY OF NON-PARTICIPATION IN THE ACTIVITIES OF THE DECADE BECAUSE OF THE SUBSEQUENT ADOPTION OF THE INFAMOUS UNGA RESOLUTION 3379, WHICH WE HAVE TOTALLY REPUDIATED."

"WE REAFFIRM OUR DESIRE TO IMPLEMENT THE PROGRAM OF THE DECADE, AS DEFINED BY THE 28TH UNGA, BUT WISH TO CLEARLY AND FORCEFULLY STATE THAT .
THAT DESIRE IS BEING FRUSTRATED AS A RESULT OF RESOLUTION 3379.

7. WITH RESPECT TO LANGUAGE CONVEYED IN TELECON IN ARTICLE 7 OF DECLARATION, USDEL SHOULD INDICATE THAT WE INTERPRET THE PHRASE "SHOULD ADOPT SUCH LEGISLATION AS IS APPROPRIATE" TO ONLY REQUIRE ACTION WHICH IS CONSISTENT WITH OUR CONSTITUTIONAL PROCESSES AND PRINCIPLES.

8. IN EVENT OF SEPARATE VOTES ON ABOVE PARAS USDEL SHOULD VOTE NO ON ALL OF THESE, EXPLAINING VOTE, DRAWING ON LANGUAGE PROVIDED ABOVE.

9. USDEL SHOULD INFORM WEO'S AND ISRAELI DELEGATION OF OUR INTENTION TO WITHDRAW FROM THE CONFERENCE IF PREAMBULAR PARA 10 IS ADOPTED AND ENCOURAGE THEM TO JOIN US IN THIS EVENT.

10. USDEL SHOULD INFORM UNESCO DG M'BOW AND SELECTED DELEGATES AT THE CONFERENCE THAT ADOPTION OF PREAMBULAR PARA 10 WOULD RESULT IN U.S. WITHDRAWAL FROM THE CONFERENCE BUT THAT DELETION OF LANGUAGE WOULD ALLOW U.S. TO JOIN IN CONSENSUS ADOPTION OF ENTIRE DECLARATION. DEL SHOULD MAKE
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THIS POINT FORCEFULLY WITH AFRICAN DELS, ESPECIALLY TURK-MAN (GHANA), WHO ASSURED U.S. THAT 3379 ISSUE, IF RAISED, WOULD BE DEFEATED AT CONFERENCE. USDEL SHOULD ATTEMPT TO GENERATE PRESSURE FROM SECRETARIAT, AFRICANS AND OTHERS TO INDUCE ARABS TO WITHDRAW OFFENSIVE LANGUAGE.

11. DEPT. LEAVES TO DEL'S DISCRETION WHETHER IT WOULD BE PREFERABLE TO SEEK CONSIDERATION OF OPERATIVE PORTION OF DECLARATION FIRST SO THAT U.S. COULD INDICATE ITS SUPPORT. IN THIS WAY, IF UNACCEPTABLE PREAMBULAR LANGUAGE WERE NOT ULTIMATELY DELETED, U.S. WOULD HAVE OPPORTUNITY TO CLEARLY INDICATE IT ABLE TO SUPPORT DECLARATION IN SUBSTANCE.

12. FOR TEL AVIV. EMBOFF SHOULD INFORM APPROPRIATE ISRAELI OFFICIALS OF CONTENTS THIS MESSAGE AND REPORT TO DEPT. (INFO PARIS) ASAP ISRAELI REACTIONS AND POSITIONS THEY INTEND TO TAKE ON THESE KEY ISSUES. VANCE

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